

Making India Hunger Free: Role of Institutions and Innovations


Ashok Gulati

Infosys Chair Professor for Agriculture

Indian Council for Research on International Economic Relations (ICRIER)

5th International Food Security Symposium
University of Illinois, Urbana-Champaign
April 1–3, 2019

Four things to talk about

- ▶ Hunger within the overarching concept of Food Security
 - ▶ Institutions and Innovations– Past and presently unfolding
 - ▶ Political Economy of Food and Agri–Policies in India and its implications
 - ▶ Global Hunger Index (GHI) and India's challenge
- 

Hunger in its various forms

- ▶ Not getting two square meals a day...
- ▶ NSSO...hungry...those who slept without a meal (<2%)
- ▶ But FAO's food security concept:
 - Sufficient Availability of Food
 - Economic and physical access
 - Absorption in terms of nutrition
 - Stability of food systems

First, Availability of food in relation to rising demand: Challenge of Feeding India

▶ **Large and Growing Population:**

- ▶ 1.35 billion in mid 2017, likely to surpass China by 2024 (1.44 billion), and touch 1.5 billion in 2030; 1.66 billion by 2050; and 1.52 billion by 2100; 65 percent of population currently below 35 years of age

▶ **Fast growing GDP:**

- ▶ Since economic reforms of 1991, GDP growth around 7 percent p.a, and likely to remain so by 2030;

▶ **Urbanization:**

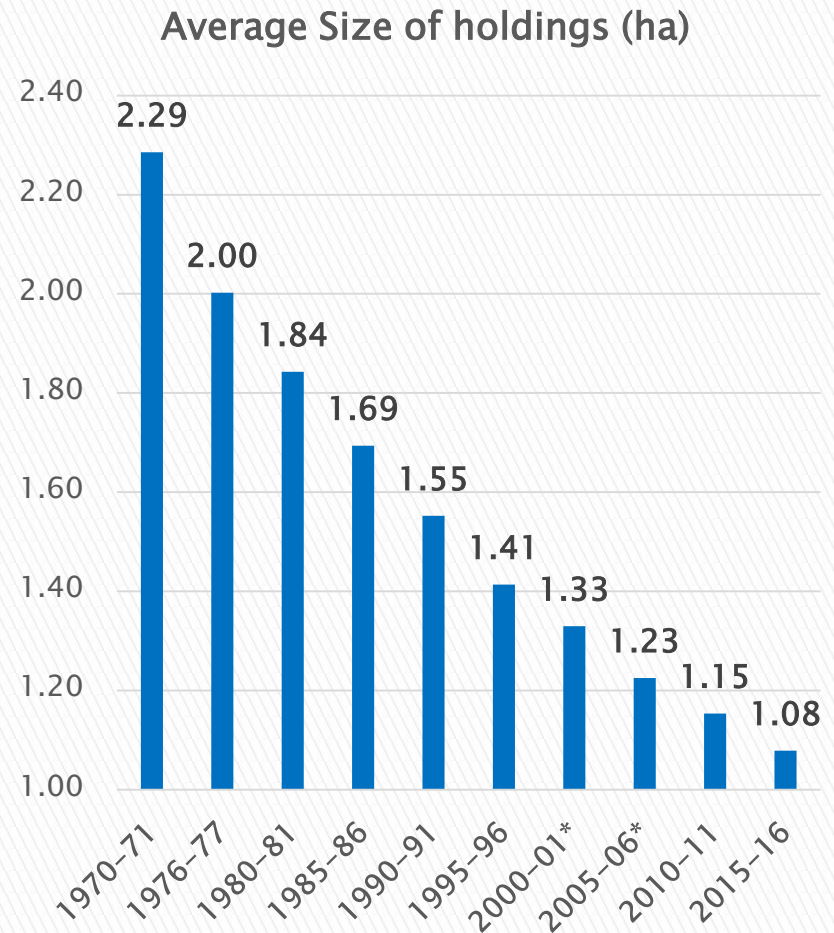
- ▶ from 380m in 2018 to 600m by 2030; need to build one Chicago each year till 2030...will put pressure on scarce land, water, energy and logistics

▶ **High expenditure on food:**

- ▶ Avg HH exp on food 45% (NSSO, 2011); per capita income likely to grow at 5-6 percent p.a till 2030.

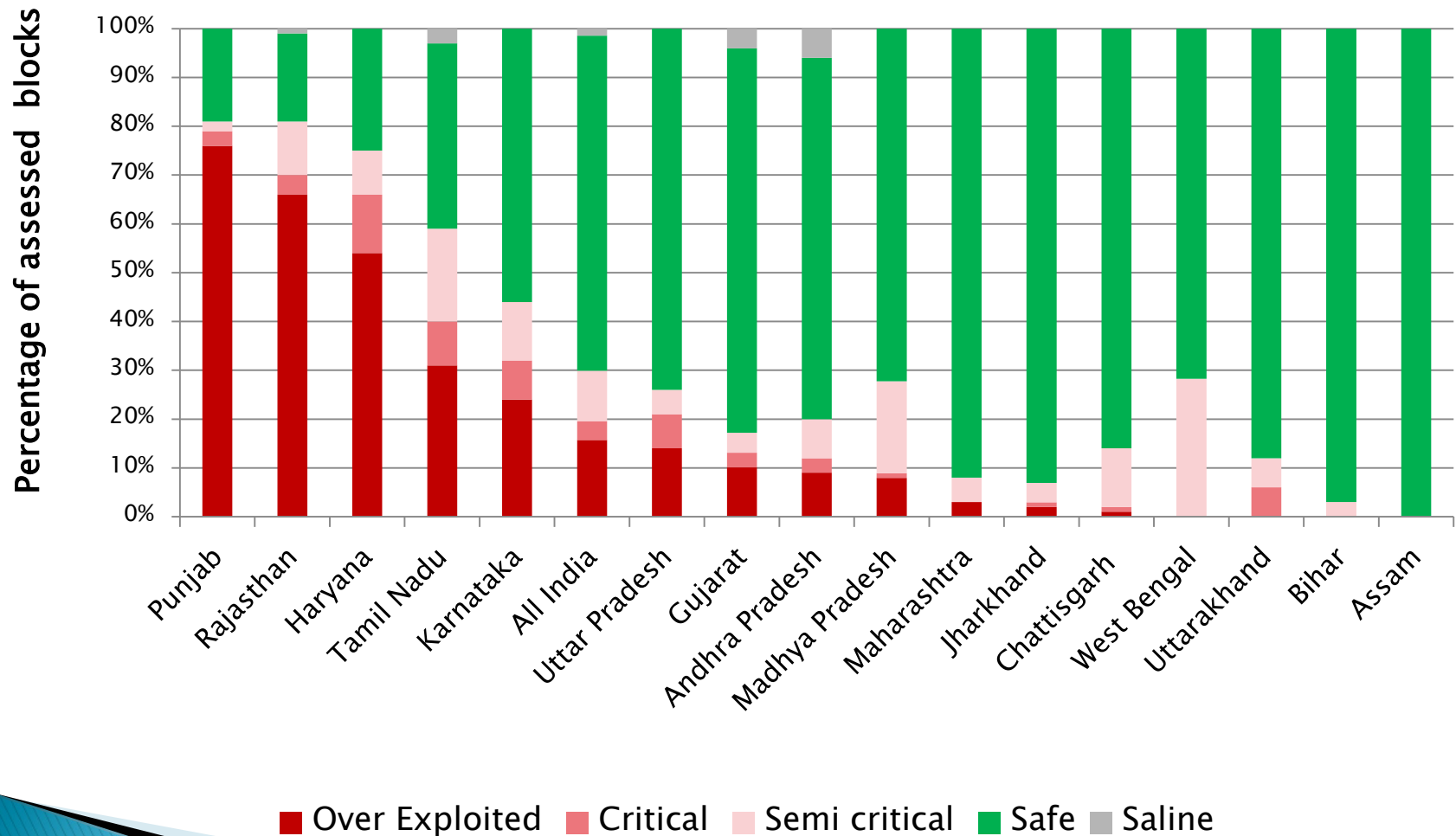
Challenge: Shrinking holding Size & swelling bottom

- ▶ Number of agri-holdings more than doubled, from around 71 million in 1970-71 to 145.7 million in 2015-16.
- ▶ Average holding size fallen from 2.3 hectares in 1970-71 to 1.1 in 2015-16.
- ▶ In 2015-16, 86% of holdings were small and marginal (<2 ha) operating 47 percent area.




Challenge of Climate change & Fast depleting groundwater (2013)

Source: CGWB, 2017



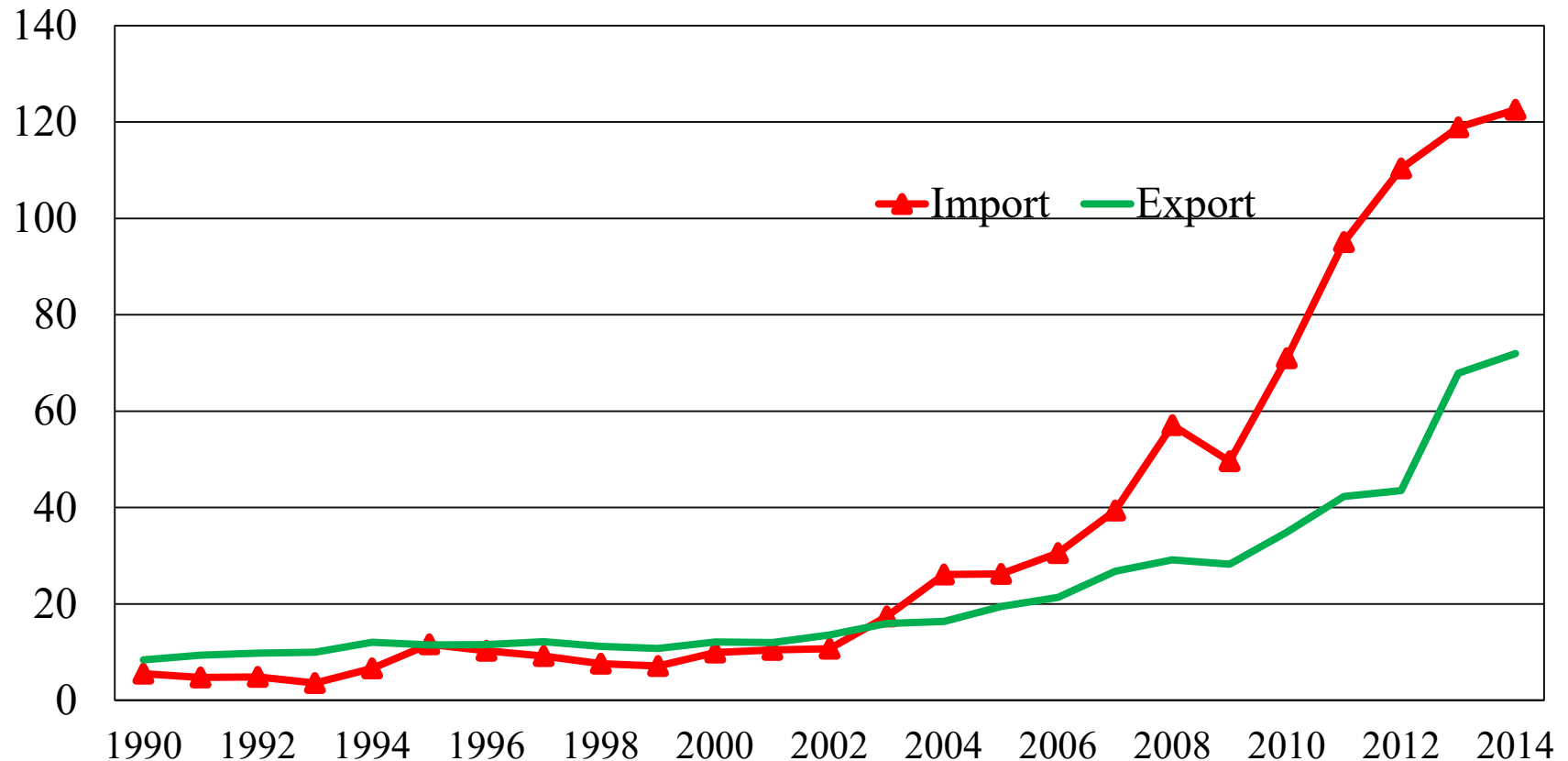
Earlier also, experts raised concerns...Who will Feed India?

- ▶ Paddock brothers (1966)...Famine 1975
 - ▶ IFPRI (1998): India will be importing 63 mt of foodgrains by 2020
 - ▶ Govt of India (2006) (Planning Commission) projecting deficit of 10 mt by 2011–12
 - ▶ Hans Binswanger (2012): 73 mt imports of grains by 2039
- 

Will India go the Chinese way?

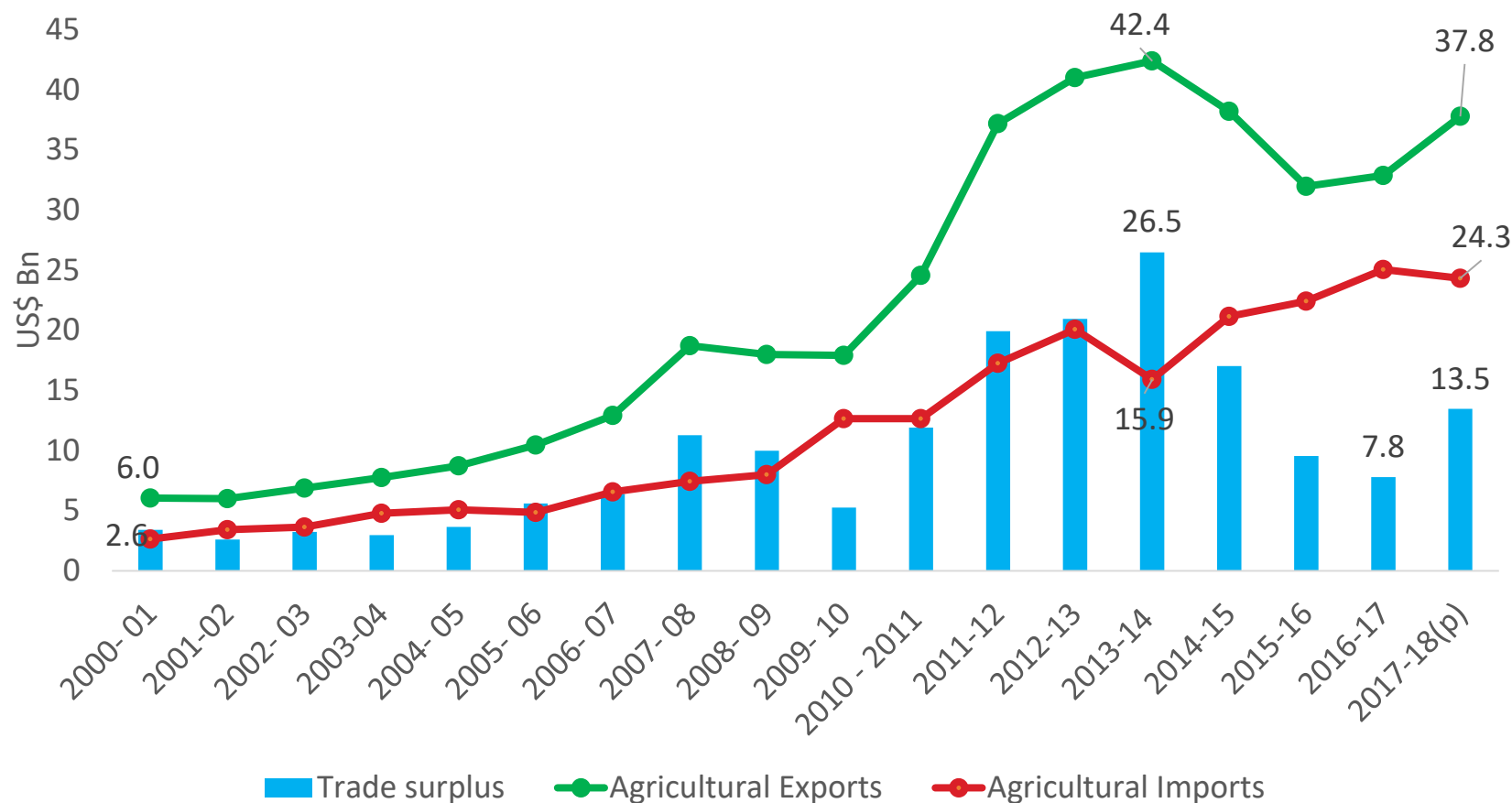
China's food imports and exports (USD billion)

Source FAOSTAT (from Jikun Huang 2019)

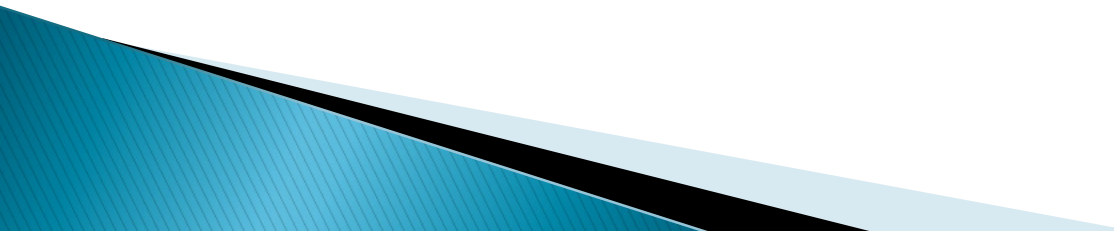


So far, India is surplus in agri-trade:

rice, marine and meat are most exported and edible oil, pulses, fruits and nuts(mainly almonds) are most imported

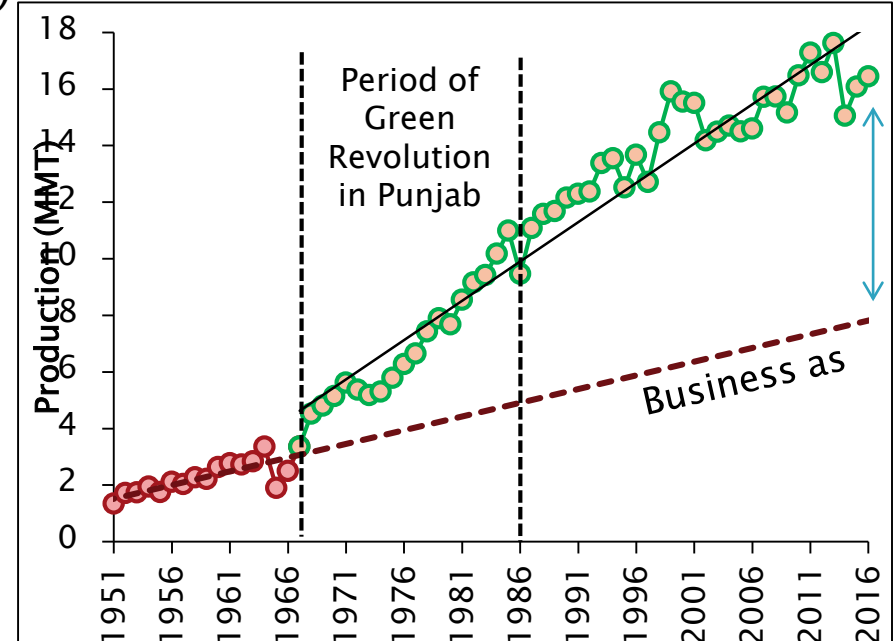
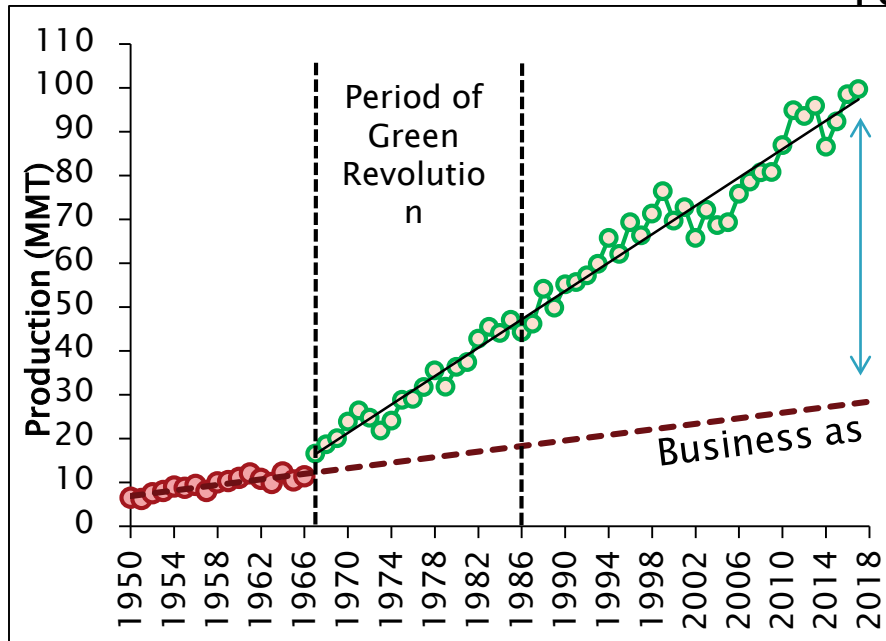


Peeping into past, present and likely future

- ▶ How did India overcome food shortages in the past?
 - ▶ What is happening on food front in recent years?
 - ▶ What is likely to happen in future, say by 2030?
- 

“From Ship to mouth” to Green Revolution: Wheat

(second largest producer, up from 6.5MMT in 1950–51 to 99.7 MMT in 2017–18)
All India wheat production

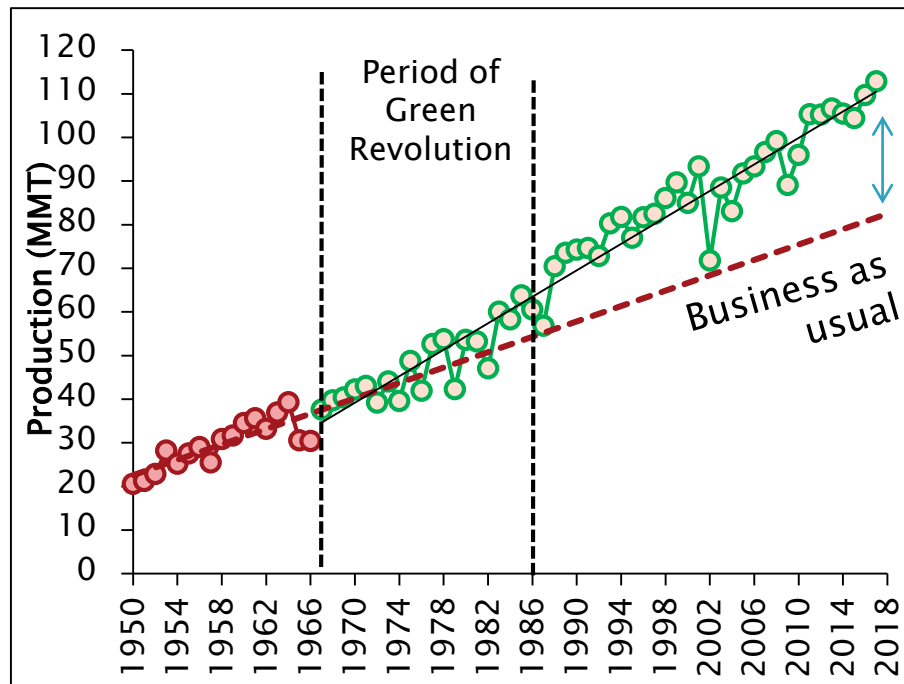


- Post introduction of HYV in 1966, very first wheat harvest in 1967-68 shot up by 45 percent from 10.4 MMT in 1966-67 to 16.5 MMT in 1967-68. In Punjab (Seat of Green Revolution), production increased 2.5 MMT to 5.6 MMT between 1966-67 and 1971-72.

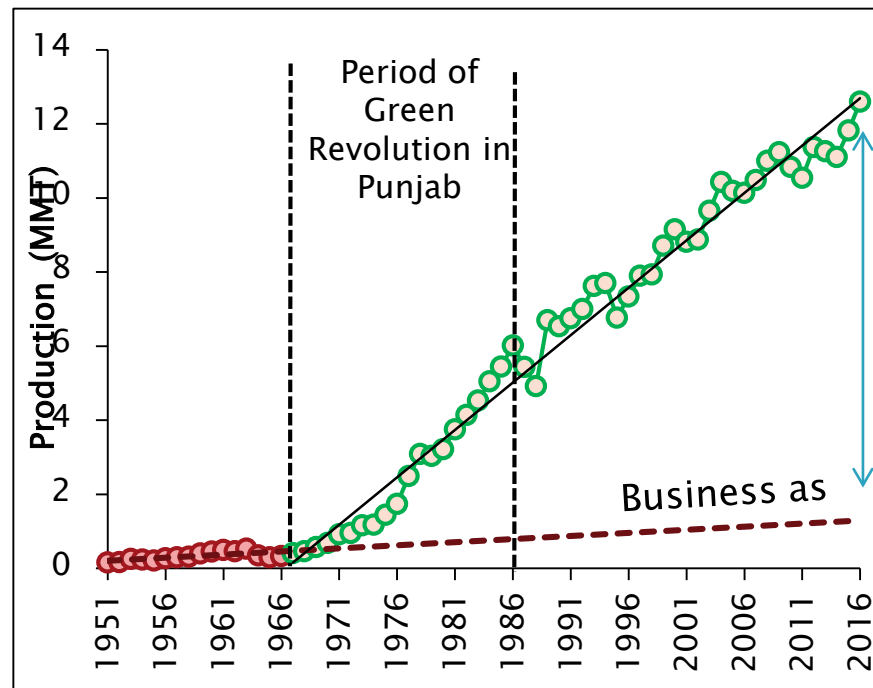
Rice: Largest exporter, second largest producer

Production: All India (113MMT) and Punjab (12.6MMT)

All India rice production

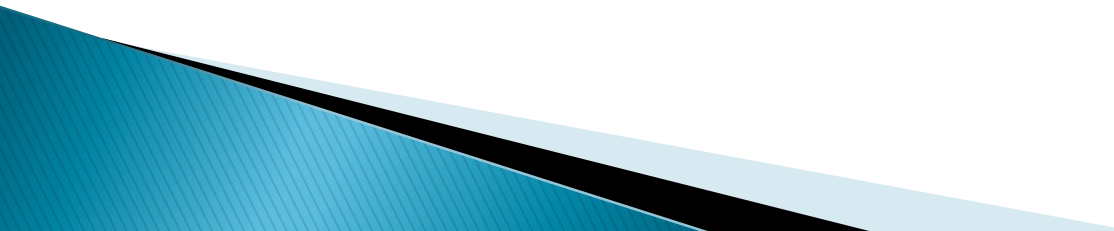


Rice production in Punjab



- IR8 from Philippines in 1966: Rice production increased by 24% from 30.4 MM
- In Punjab, it increased from 0.3 MMT to 0.9 MMT respectively between 1966–

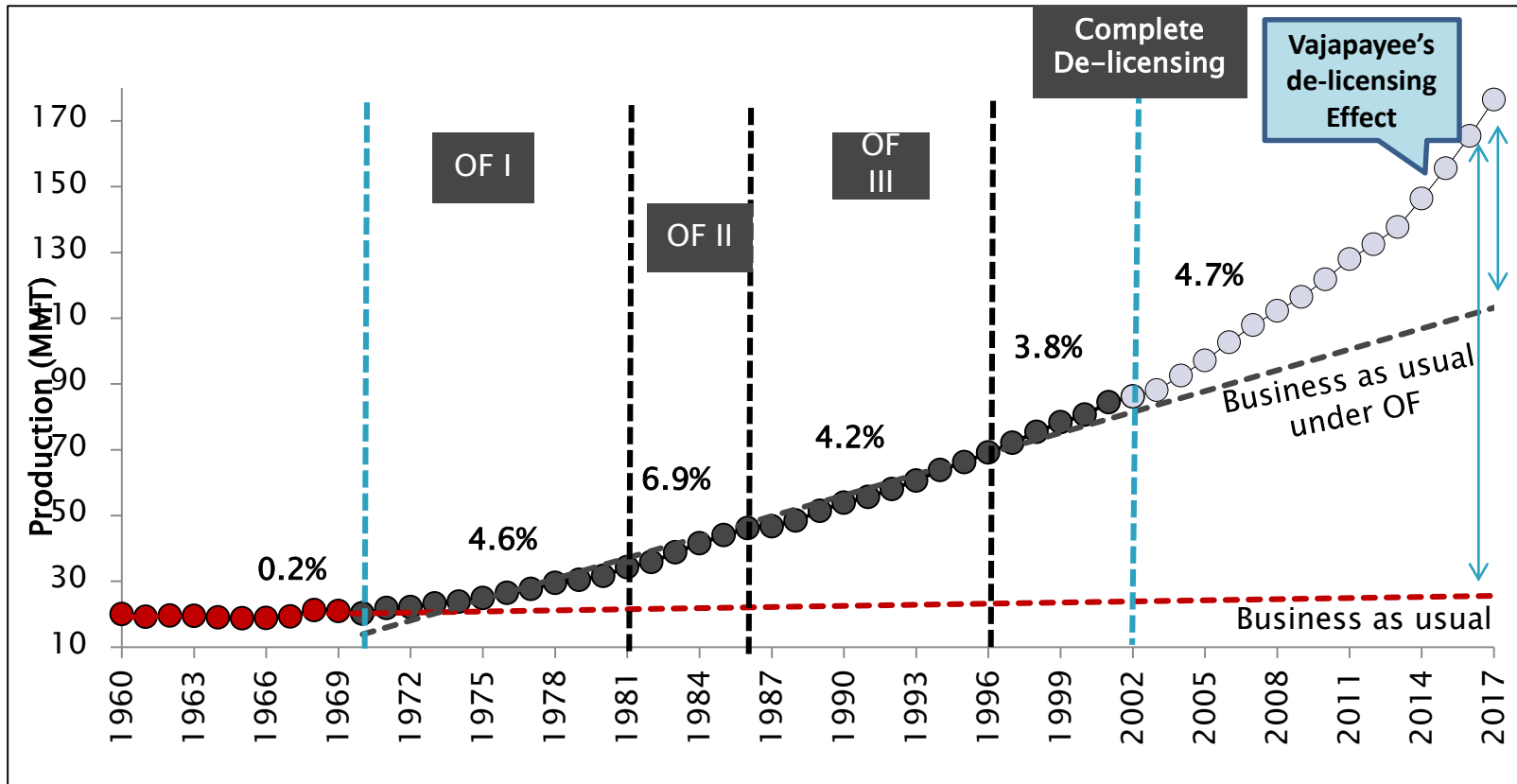
Policies, institutions, and innovations that ushered-in Green revolution

- ▶ Policy decision to import 18,000 tonnes of HYV wheat (Lerma Rojo and Sonara-64) from Mexico; and IR-8 from IRRI
 - ▶ Role of ICAR and SAUs, plus agri-extension
 - ▶ Critical Role of Pricing and procurement institutions: APC and FCI came in existence in Jan 1965
- 

India's White Revolution

largest producer at 176.4 MMT in 2017-18

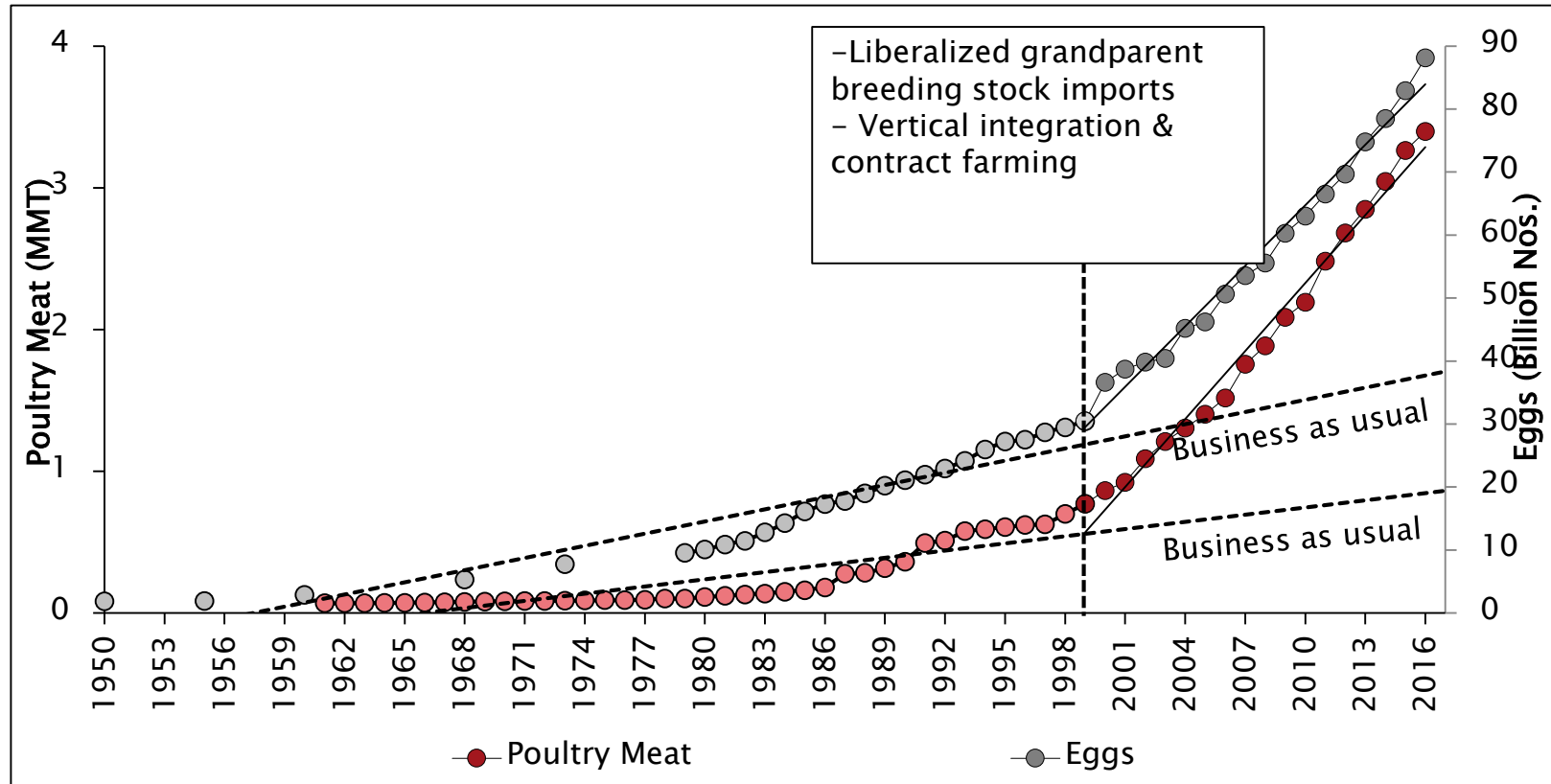
(Innovations in institutions and technologies for small holders)



- **Operation Flood** → Production soared from 20 MMT in 1970-71 to 30.4 MMT in 1979-80 to 44 MMT in 1985-86 and 69.1 MMT in 1995-96, a jump of 50 MMT in 25 years!

Red Revolution – Poultry meat and Egg

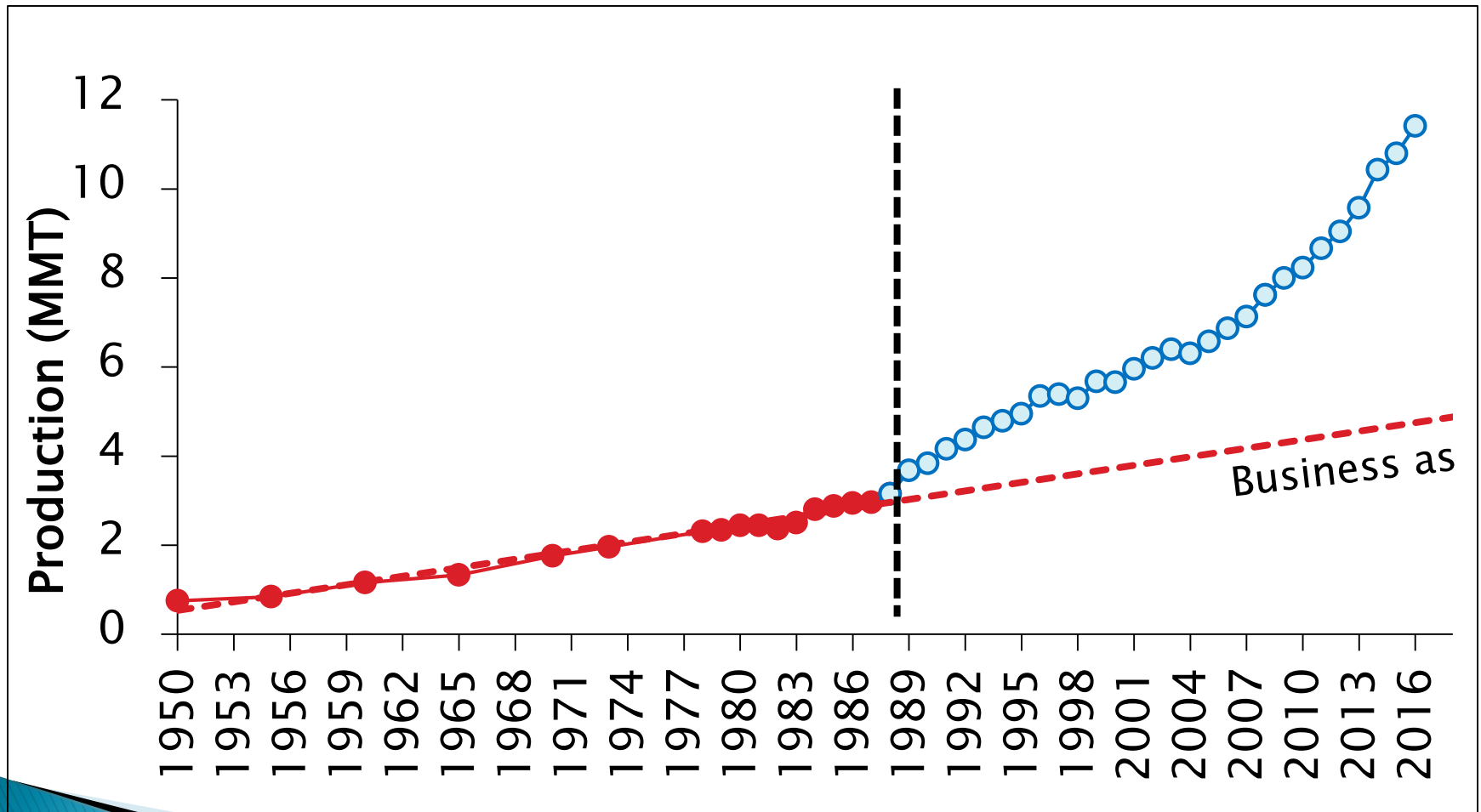
All India Egg and Poultry Meat production



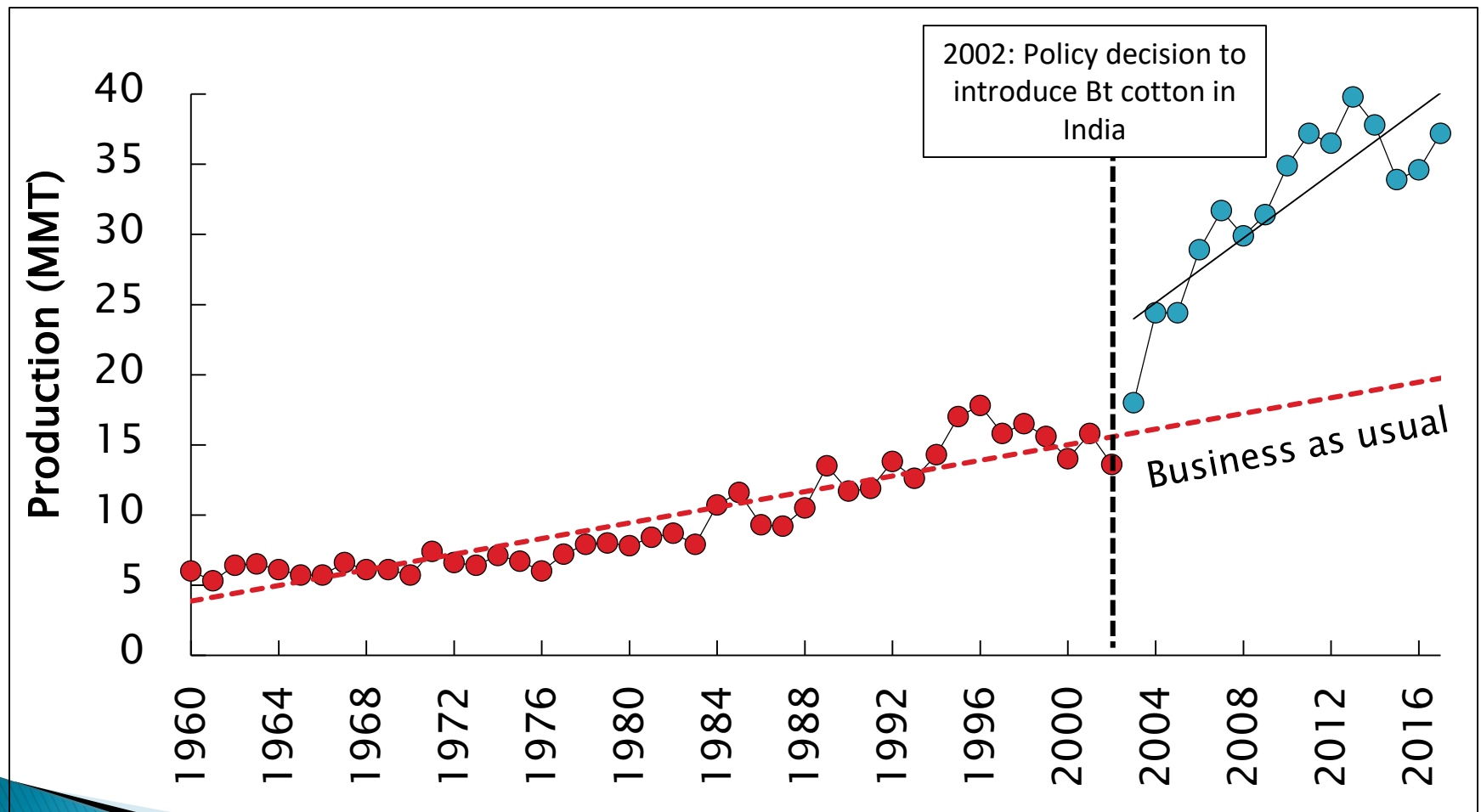
- **Production** - Egg production from 1.83 billion in 1950-51 to 88.1 billion in 2016-17 (3rd largest) and poultry meat production from 0.06 MMT in 1961-62 to 3.46 MMT in 2016-17 (5th largest);
- **Consumption** – From 400 grams and 25 eggs per person/year respectively to 3.35 kg and 69 per person/year from 1990-91 to 2016-17;
- **Feed conversion ratio** – From 2.2 to 1.6 (Broilers); **Egg laying capacity** - From 200 to 320+ eggs per year (layers).

Blue Revolution: All India Fish production

(Inland & Marine) (exported more than USD 7 billion in 2017–18, next only to rice)



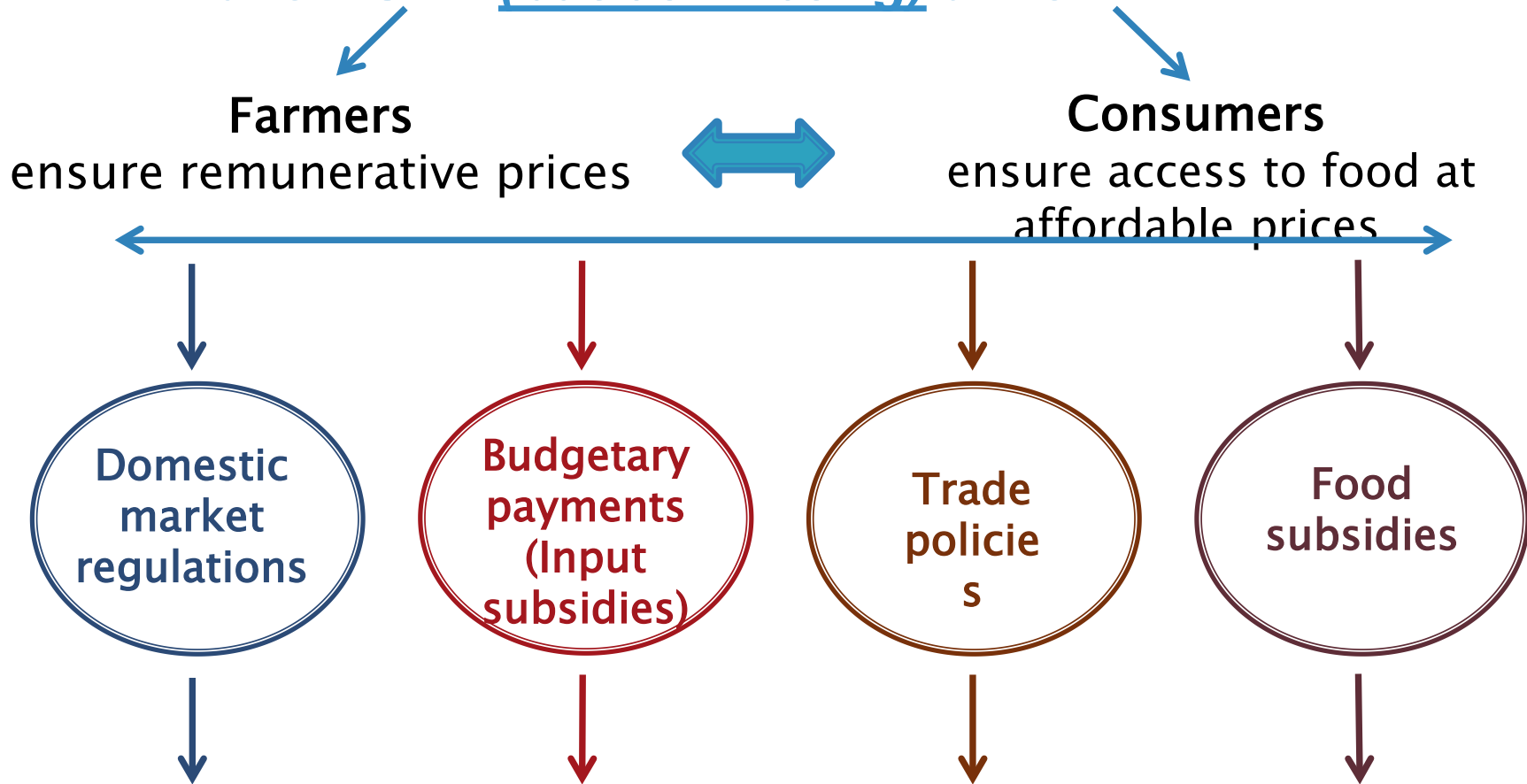
Gene Revolution made India the largest producer and second largest exporter of cotton



Political Economy of POLICY SETTING



Indian agricultural policies have **DUAL** (*but conflicting*) aims

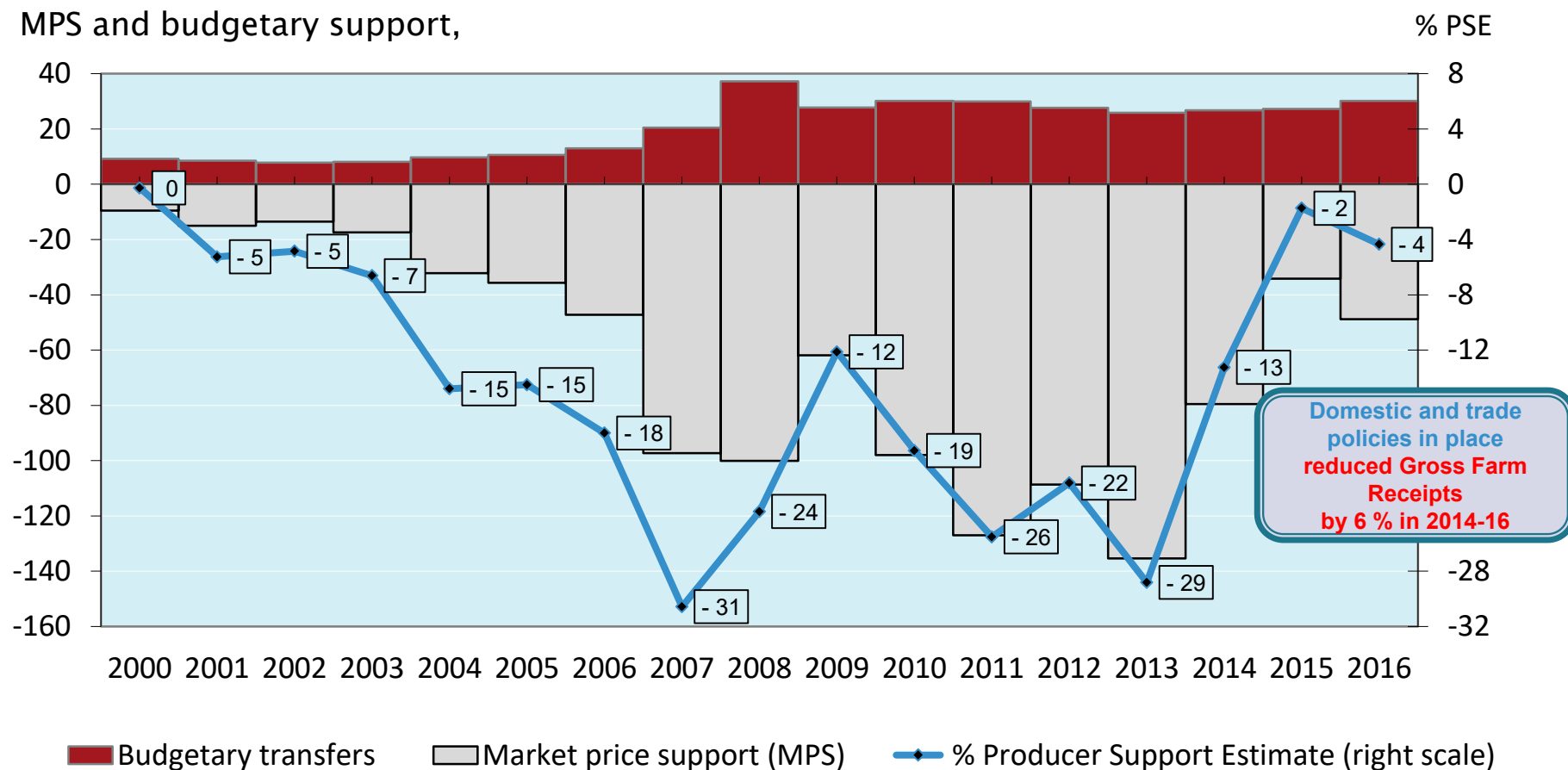


Translating the policy setting into numbers

OECD Producer and Consumer Support Estimates methodology

Result: India taxes its farmers and heavily subsidises its consumers

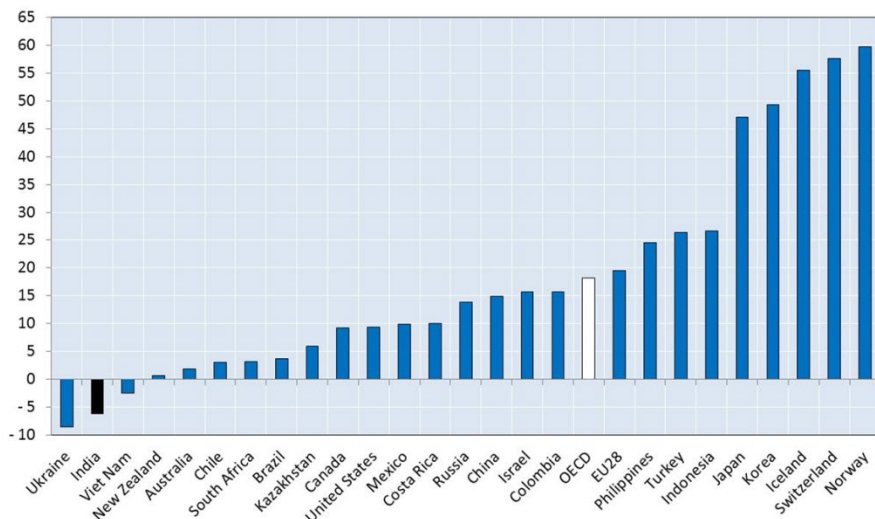
India “implicitly taxes” its agriculture...large input subsidies do not fully offset the effect of price-depressing policies (on average, taxation amounted to 14 percent of gross farm receipts, 2000-01 to 2016-17)



How does India compare with OECD and other emerging economies?

Producer Support Estimate (PSE): India taxes its farmers

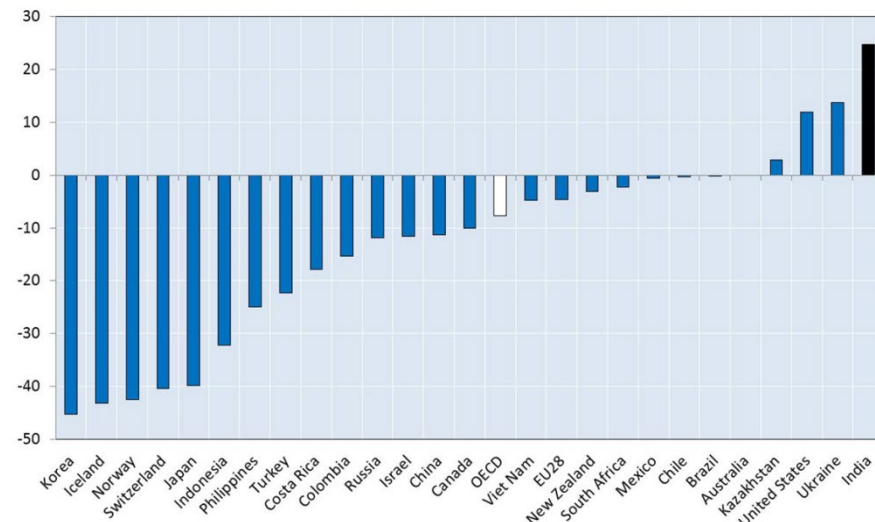
% of gross farm receipts



Negative PSE in India as **producers receive prices below those on world markets**

Consumer Support Estimate (CSE): India heavily subsidises its consumers

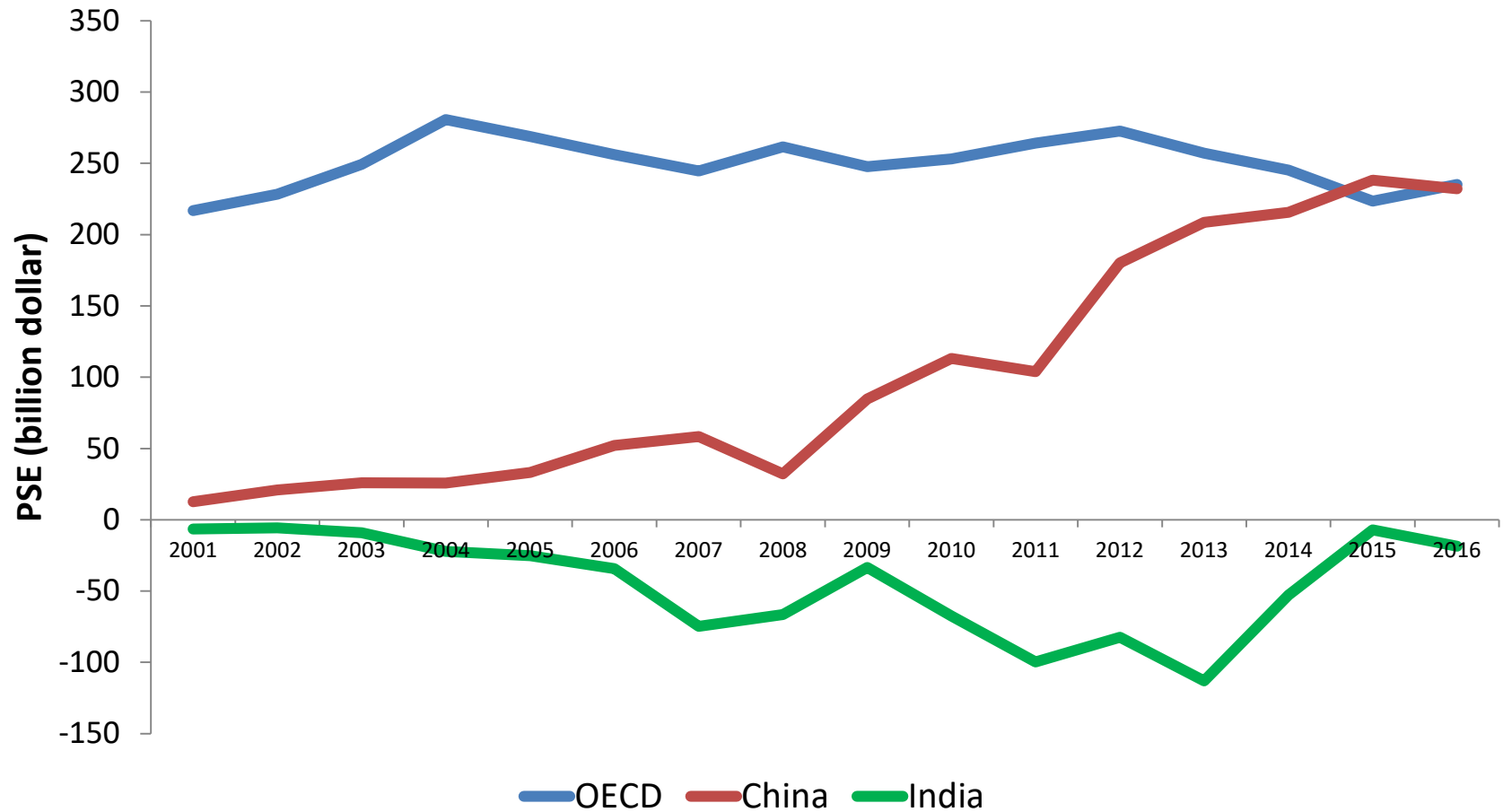
% consumption expenditure at farm gate




Policies that depressed farm prices together with food subsidies **reduced consumption expenditure** by 25% on average across all commodities

PSEs of India, China and OECD

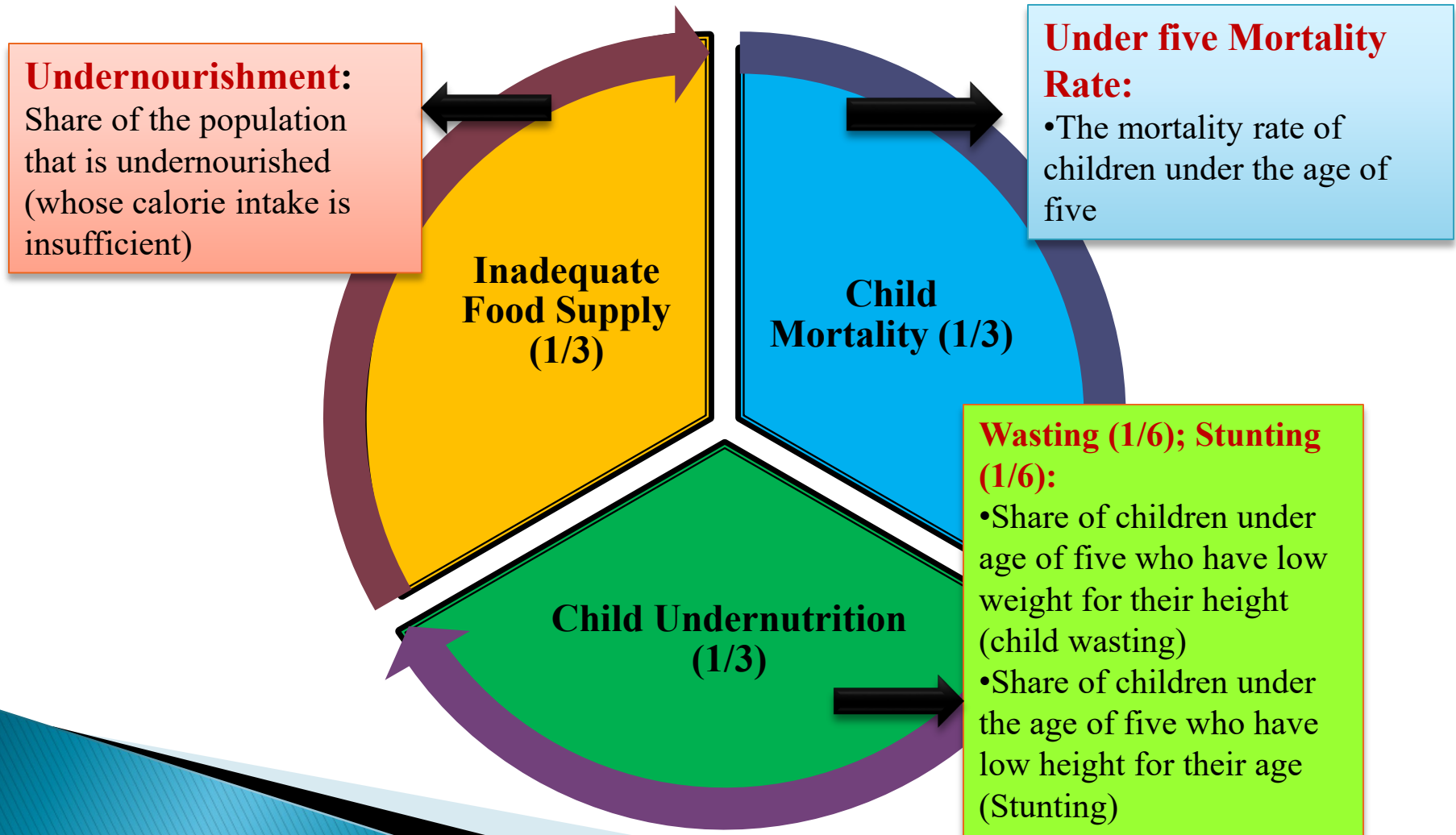
(India implicitly taxes its agri thru restrictive trade and marketing policies)



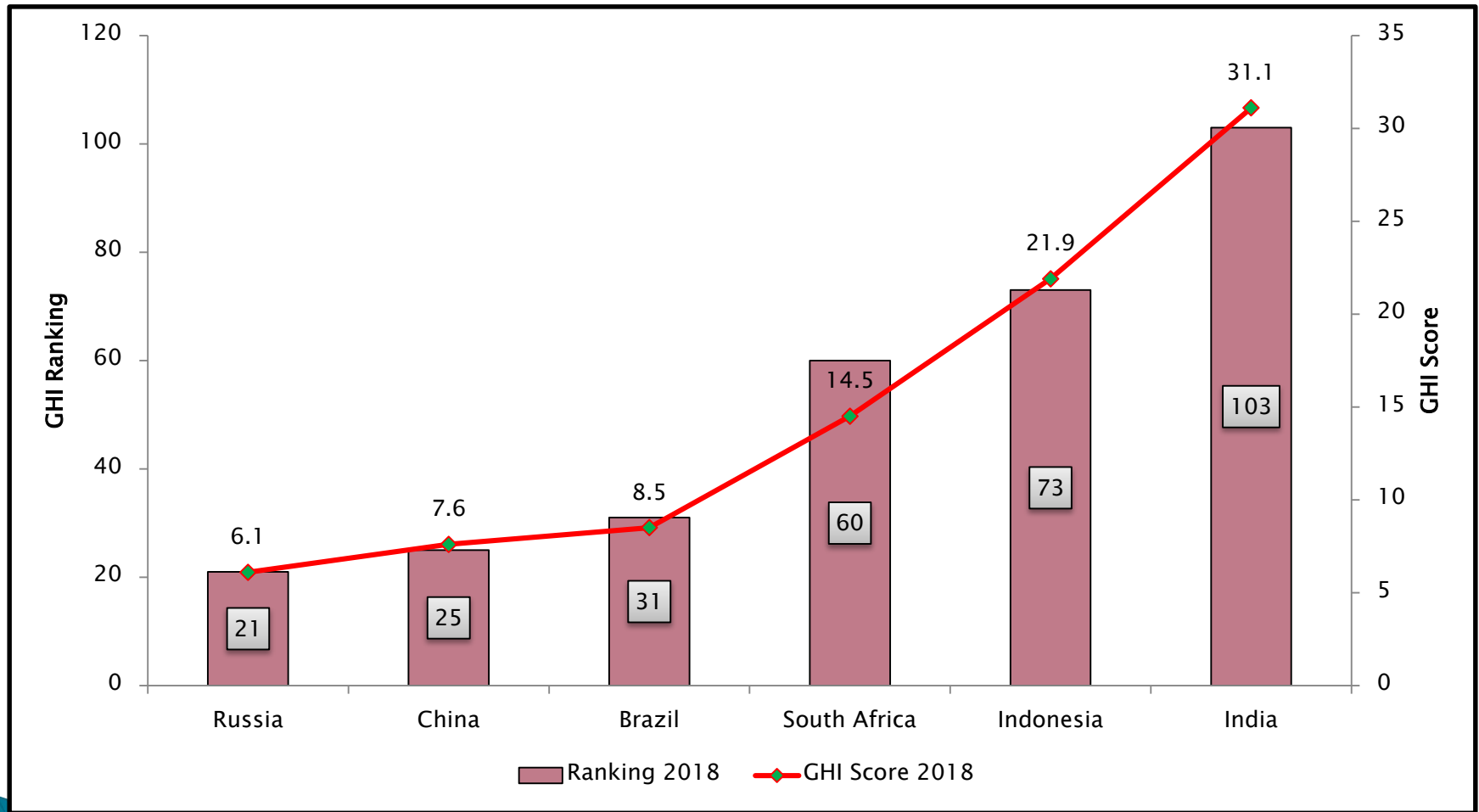
Needed: Appropriate Incentive Policies to promote investments, efficiency and sustainability...

- ▶ Innovations in policies, from higher MSPs or highly subsidized inputs, and loan waivers to income/investment policies...**beginning in 2019 (PM-KISAN) (Rythu Bandhu, KALIA, etc)**
 - ▶ Invest in R&D– marginal returns are 5 to 10 times higher than on subsidies...**yet to realise**
 - ▶ Invest in Sustainable Agriculture– especially taking care of Water resource, and saving on chemicals...**yet to realise**
- 


GHI: concept, scores and ranking



India's real challenge on Hunger for next 10 years: can India graduate to least hungry 50 countries on GHI?



Concluding remarks

- ▶ India likely to remain self-reliant on food at least till 2030; after that a lot depends on incentive policies...
 - ▶ But India real challenge now is not on food adequacy but of nutrition, GHI heavily tilted towards that
 - ▶ Our research shows that it needs massive investments and fixing of sanitation (safe drinking water, toilets, etc) and women education
- 

Can access much of this in these publications...Thanks!

